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UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 10

IN THE MATTER OF:

J.H. BAXTER & CO.
Arlington, Washington

Respondent

Proceeding Under Section 7003 of the Resource Conservation and Recovery Act, as amended, 42 U.S.C. § 6973

TABLE OF CONTENTS

11 Page 12 I. 13 II. III. 14 IV. 15 FINDINGS OF FACT8 16 V. CONCLUSIONS OF LAW AND DETERMINATIONS......14 VI. 17 18 VII. 19 VIII. 20 IX. 21 X. SAMPLING/QUALITY ASSURANCE/FIELD ACTIVITIES. 25 22 XI.

RECORD RETENTION, DOCUMENTATION AND AVAILABILITY OF

ADMINISTRATIVE ORDER ON CONSENT FOR J.H. BAXTER & CO. - Page 1



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2

3

4

5

6

7

8

9

10

XII.

XIII.

XIV.

23

24

25

26

	i	·			
1	XV.	NOTIFICATION AND DOCUMENT CERTIFICATION			
2	XVI.	COMPLIANCE WITH OTHER LAWS			
3	XVII.	DISPUTE RESOLUTION			
4	XVIII.	STIPULATED AND STATUTORY PENALTIES			
5	XIX.	FORCE MAJEURE			
6	XX.	RESERVATION OF RIGHTS			
7	XXI.	OTHER CLAIMS			
8	XXII.	INDEMNIFICATION			
9	XXIII.	INSURANCE			
10	XXIV.	FINANCIAL ASSURANCE			
11	XXV.	MODIFICATION			
12	XXVI.	ADDITIONAL ACTION			
13	XXVII.	TERMINATION AND SATISFACTION			
14.	XXVIII.	PUBLIC COMMENT ON THIS ORDER			
15	XXIX.	SEVERABILITY46			
16	XXX.	EFFECTIVE DATE46			
17					
18	ATTACHMENTS A - J				
19	FIGURES 1 - 4	4			
20	TABLES 1 - 6				
21					
22					
23	·				
24					
25					

ADMINISTRATIVE ORDER ON CONSENT FOR J.H. BAXTER & CO. - Page 2

 1. This Administrative Order on Consent ("Order") is entered into voluntarily by the United States Environmental Protection Agency ("EPA") and J.H. Baxter & Co. ("Respondent"). This Ord provides for the performance of certain activities by Respondent in connection with the property located at 6520 188th Street NE in Arlington, Washington (the "Facility").

- 2. This Order is issued pursuant to the authority vested in the Administrator of EPA by Section 7003 of the Solid Waste Disposal Act, commonly referred to as the Resource Conservation and Recovery Act, as amended, ("RCRA"), 42 U.S.C. § 6973. The authority to issue orders pursuant to Section 7003 of RCRA, 42 U.S.C. § 6973 has been delegated to the Director of the Region 10 Office of Waste and Chemicals Management by delegation R10 1281.8.
- 3. The Director of the Office of Waste and Chemicals Management has determined that the past or present handling, storage, treatment, transportation or disposal of Solid Waste or Hazardous Waste by the Respondent may present an imminent and substantial endangerment to health or the environment.
- 4. EPA has notified the State of Washington of this action pursuant to Section 7003(a) of RCRA, 42 U.S.C. § 6973(a).
- 5. Respondent's participation in this Order shall not constitute or be construed as an admission of liability or of EPA's findings or determinations contained in this Order except in a proceeding to enforce the terms of this Order.
- 6. The Respondent agrees to undertake all actions required by the terms and conditions of thi Order. In any action by EPA or the United States to enforce the terms of this Order, Respondents consents to and agrees not to contest the authority or jurisdiction of the Director of the Office of Waste and Chemicals Management to issue or enforce this Order, and agrees not to contest the validity of this Order or its terms.

II. <u>DEFINITIONS</u>

7. Unless otherwise expressly provided herein, terms used in this Order that are defined in RCRA or in regulations promulgated under RCRA shall have the meaning assigned to them under

bb. "Work" or "Obligation" shall mean any activity Respondent must perform to

comply with the requirements of this Order, including its Attachments.

cc. "Work Plan" shall mean the detailed plans prepared by Respondent to satisfy the requirements of this Order, including the Attachments. Once approved, all Work Plans shall be incorporated into this Order and become an enforceable part of this Order.

III. PARTIES BOUND

- 8. This Order applies to and is binding upon EPA, and upon Respondent and Respondent's heirs, successors, and assigns. Any change in ownership or corporate status of Respondent including but not limited to, any transfer of assets or real or personal property shall not alter Respondent's responsibilities under this Order.
- 9. Respondent shall ensure that its Contractors and representatives retained to conduct or monitor any portion of the Work performed to this Order receive a copy of this Order and comply with this Order. Respondent shall be responsible for any noncompliance with this Order.
- 10. The signatory to this Order on Respondent's behalf certifies that he or she is authorized the execute and legally bind Respondent to this Order.
- 11. Not later than thirty (30) days prior to any voluntary transfer by Respondent of any interest in property at the Site or the operation of the Facility, Respondent shall notify EPA of the proposed transfer. Respondent shall notify EPA of any involuntary transfers within three (3) Busines days of Respondent's initial receipt of notice of any involuntary transfer. Not later than five (5) days after any transfer, Respondent shall submit copies of the transfer documents to EPA.

IV. STATEMENT OF PURPOSE

- 12. In entering into this Order, the objectives of EPA and the Respondent are:
- a. to formulate and implement a plan for temporary management of Excess

 Stormwater at the Site, including collection of Excess Stormwater in tanks, treatment of Excess

 Stormwater to a concentration no greater than 1 µg/l or part per billion (ppb) pentachlorophenol

 ("PCP"), and discharge of treated Excess Stormwater in a location and manner least likely to impact the existing contaminated groundwater plume;
- b. to perform sampling and analysis of drinking water wells selected pursuant to the EPA-approved Drinking Water Sampling and Alternate Water Supply Work Plan and, if

PCP/oil solution to treat wood, but used creosote as well as PCP until around 1990.

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16. Respondent handles, stores, treats, and/or disposes of Solid Waste or Hazardous Waste the Facility as a result of its wood-treating operations.

- 17. From sometime in the 1960s until 1970, Parcel A of the Facility had been used as a pole treatment plant by Ted Butcher, Inc. Prior to that time, Parcel A had been used for agricultural purposes. Parcel B was used for agricultural purposes prior to 1970 when Respondent purchased it. Available information indicates that Butcher utilized a solution of PCP and creosote to treat the pole When Respondent purchased the property, the equipment used for treating wood at the time include an open full-length thermal treatment vat, a closed thermal treatment retort, and an open thermal treatment butt vat. EPA's November 10, 1984 Superfund Preliminary Assessment of the Site states that Butcher also reportedly used a 20 foot by 20 foot pit to dispose of PCP and creosote.
- 18. Releases of PCP solution from the butt tank were reported in March 1981 (1400 gallons February 1989 (200 gallons), and January 1990 (2,000 gallons).
- 19. The area around the Facility is mixed residential, recreational and industrial. There is a residence surrounded on three sides by the Facility on the Facility's east boundary, residences across the railroad tracks and street to the east of the Facility, and residences north and southeast of the Facility. In addition, there is a mobile home park northwest of the Facility and a ball park to the west of the Facility. There is a boat manufacturer to the south and the airport to the west.
- 20. Private drinking water wells provide the source of water for some residences near the Facility.
- 21. A drinking water supply well for the City of Arlington is located less than half a mile to the west of the Facility.
- 22. The Facility and surrounding area are nearly flat and are near the eastern edge of the Marysville Trough, a long flat-bottomed valley extending from the Stillaguamish River flood plain south toward the City of Marysville. The Marysville Trough is bordered by uplands to the east (Getchell Hill Plateau) and to the west (Tulalip Plateau). See Figure 2. The geologic deposits that exist in the Marysville Trough are primarily composed of permeable sands and gravels and comprise the aquifers which are predominately used locally as a drinking water source.

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23. The general groundwater flow within the Marysville Trough is divided. This divide appears to occur somewhere in the vicinity of the Facility. From the divide, groundwater flows northward toward Portage Creek and the Stillaguamish River and southward toward Marysville and the Snohomish River. See Figure 3.

- 24. The area is drained by numerous tributaries to Quilceda Creek that flow southward to the Snohomish River and by Portage Creek that flows westerly to the Stillaguamish River. There is generally little actual runoff in the area, however, because the land is flat and most rainfall infiltrates directly into the ground. The estimated, average precipitation in the area is 46 inches per year and the estimated, average infiltration rate in the area is 27 to 30 inches per year.
- 25. The National Marine Fisheries Service has designated the Snohomish River, including its tributaries, as critical habitat for Chinook Salmon. (February 16, 2000, 65 Fed. Reg. 7764-7787)

 Endangered and threatened species which have been listed pursuant to the Endangered Species Act exist within this area, including salmonids, bull trout, and wintering eagles.
- 26. Infiltration of rainfall at the Facility is impeded by surface soils which historically caus ponding to occur. In order to avoid excessive ponding of water at the Facility that might interfere with operations, the Respondent took steps to facilitate infiltration of the stormwater into the ground. Respondent first installed infiltration or french drains to facilitate the infiltration of the stormwater into the ground in March 1991.
- 27. On or about June 6, 1994, The Washington State Department of Ecology ("Ecology") issued a permit that authorized Respondent to discharge certain stormwater to the groundwaters of the State in accordance with the conditions of its permit. That initial permit required Respondent to conduct monitoring of the stormwater and groundwater throughout the Facility and submit regular discharge monitoring reports to Ecology.

Stormwater Data

28. Analysis of unfiltered stormwater entering the french drains on the side of the Site on which treated wood is stored (Parcel A) showed concentrations of PCP ranging from 0.8 to 960 μg/L or ppb. Dioxin in unfiltered stormwater from Parcel A ranged from 0.36 to 13568 pg/L. See res

29. Analysis of unfiltered stormwater entering french drains on the side of the Facility used for storage of untreated wood (Parcel B) showed concentrations of PCP ranging from 7 to 73 μg/L. See results in Table 2 and Figure 1 for sampling locations.

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Groundwater Data

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30. PCP has been detected in levels up to 58,000 μg/L or ppb in the ground water (or produ in boring BT-S-GW under the Butt Treating Plant area at the Facility. Groundwater monitoring at the Facility has also shown dissolved PCP in other monitoring wells, with concentrations ranging up to 870 μg/L in monitoring well MW-3. See PCP data in Table 3 and Figure 1 for groundwater monitoring locations.

- 31. Groundwater monitoring at the Facility has shown dioxin, reported in TEF equivalent, ranging from 0.0745 to 1056 pg/L. See Table 4.
- 32. The groundwater into which the stormwater at the Facility infiltrates is an underground source of drinking water.

Soil Data

- 33. On March 25, 1992, Ecology conducted sampling in conjunction with the 1992 "J.H. Baxter, Arlington Site Hazard Assessment". Four soil samples were obtained, two from around the drip pads adjacent to the retorts, one from the south end of the treated wood storage area (Parcel A) and one from the north end of the treated wood storage area. Ecology reported various polycyclic aromatic hydrocarbons (PAHs) and other polychlorinated compounds, including PCP, present in the soil. The results of the analysis of these samples showed PCP up to 1,900,000 µg/kg. The report als states that, "[a]ll surface soil samples indicated "penta" in excess of 6000 µg/kg [or ppb]."
- 34. During inspections of the Site on August 16, 1999, and November 17, 1999, EPA observed staining adjacent to the drip pads in the main treatment plant area of the Facility (Parcel A). During the November 17, 1999 inspection, EPA took samples in the vicinity of the drip pads. Result of the analysis of sediment samples collected showed concentrations of PCP in sediments along the aprons of 9,600 μg/kg or ppb and 11,000 μg/kg or ppb.

35. Analysis of surface and subsurface soil samples obtained during investigative work performed in the fall of 1999 and the winter of 2000 by Respondent is presented in the March 10, 2000, "Draft Remedial Investigation Report, J.H. Baxter Arlington Plant, Arlington, Washington." See Figure 4 for soil sampling locations. PCP concentrations detected by Respondent in a sample of surface soil taken between 2.5 and 4 feet below ground surface ranged up to 110,000 μg/kg. PCP concentrations detected in subsurface soils range up to 1,400,000 μg/kg or ppb. See PCP results for soil in Tables 5 and 6.

36. Dioxin results, reported as TEF equivalent, in the surface soils range from 1161 to 8248 ng/kg. Dioxin results for subsurface soils range from 79 to 7092 ng/kg. See results in Tables 5 and 6.

Current Conditions

- 37. On or about April 12, 2000, Ecology issued an Administrative Order to Respondent finding, among other things, that the french drains at the Facility are prohibited underground injection control wells and requiring Respondent to cease all injections of stormwater or other fluid and to all french drains on the side of the Facility used for storage of treated wood (Parcel A).
- 38. As a result of the requirement of the April 12, 2000 Administrative Order issued by Ecology, Respondent anticipates that its Facility will be inundated by stormwater. Specifically, Respondent anticipates that the railroad spur to the kilns, the valve pit under the retorts, the drip pad and the tank farm may flood with stormwater during the winter rainy season. The untreated wood side, or Parcel B, is the part of the Facility with the lowest elevation. Given the additional contribution of PCP into the environment that would result if the treatment plant flooded, significant environmental impact is anticipated if flooding of the treatment plant occurs.
- 39. Respondent is subject to an Agreed Order with Ecology that is dated June 30, 1999, and i issued pursuant to the Model Toxics Control Act or MTCA. The investigation conducted pursuant to the Agreed Order was a focused investigation to evaluate the potential sources to observed groundwater contamination and to identify contamination issues that need to be addressed. The work performed under the Agreed Order was not a comprehensive, detailed study of general site conditation information collected to date is insufficient to assess the nature and extent of contamination.

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1 Examples of additional information that is needed include 1) the depth of the groundwater aquifer at any aquitard; 2) the extent of contamination of the stormwater, surface water, groundwater and soi throughout the Facility and off-site; and, 3) analysis of effects on current and potential Receptors.] addition, of the private drinking water wells that are in use, only one sample has been collected and analyzed for PCP. (The Thomco well at 18930 67th Ave. NE was sampled in 1999 and no PCP was detected.)

- 40. Additional investigation of all media is needed to assess the conditions at the Site and to determine the nature and extent of the contamination at the Site.
 - 41. Light non-aqueous phase liquid ("LNAPL") is known to exist in the subsurface.
- 42. Hazardous Wastes, including Hazardous Constituents have been detected in stormwater, soils and groundwater on and beneath the Facility.
- 43. The EPA Safe Drinking Water Act maximum contaminant level ("MCL") for PCP is 1 |μg/L.
- 44. PCP is a man-made pesticide that does not occur naturally in groundwater or soil. Exposure to PCP may cause serious adverse health consequences such as contact dermatitis, and damage to vision. Upon ingestion, PCP may cause damage to the lung, liver, kidneys, blood, nervou system, immune system and gastrointestinal tract. Inhalation of PCP can result in acute poisoning, centering on the circulatory system with possible accompanying heart failure. PCP has been classified by the EPA as a probable human carcinogen.
- 45. Dioxins are complex isomeric mixtures that originate from combustion sources such as fly ash from municipal garbage incinerators, technical-grade PCP, and other sources. Limited toxicological information is available for developing toxicity factors for each isomer, but what is known indicates that the 2,3,7,8-TCDD congener is the most potent. Certain dioxins have been reported to cause developmental toxicity in fish, birds and mammals and has been linked to birth defects in mice. Certain dioxins are classified as a human carcinogens.
- 46. Based upon the information available to EPA regarding the contamination at the Site, EPA has determined that there is a potential threat to human health from exposure to drinking water

ADMINISTRATIVE ORDER ON CONSENT

FOR J.H. BAXTER & CO. - Page 14

b. During the course of the Work conducted pursuant to this Order, Respondent shall notify EPA in writing of any changes or additions to the Project Manager or any key personnel of a Contractor, or personnel who collect samples, providing names, titles and qualifications. Such notification shall occur at least five (5) days prior to such change or addition and EPA shall have the same right to disapprove changes or additions to such personnel as it has regarding the initial notification.

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c. Receipt by Respondent's Project Manager of any notice or communication from EPA relating to this Order shall constitute receipt by Respondent, except for notices regarding disapproval of the Project Manager, which shall be sent directly to Georgia Baxter, Executive Vice President, J.H. Baxter & Co.

d. EPA has designated Kimberly Ogle as its Project Manager. Respondent shall direct all Submittals required by this Order to Kimberly Ogle at the U.S. Environmental Protection Agency, Region 10, Mail Stop WCM-126, 1200 Sixth Avenue, Seattle, Washington 98101. EPA's Project Manager may be changed. Respondent will be notified in writing if such a change does occur.

50. Excess Stormwater Management Requirements:

- a. Within thirty (30) days of the effective date of this Order, Respondent shall submit for EPA review and approval an Excess Stormwater Management Plan. The Excess Stormwater Management Plan shall describe the tasks necessary for the collection of Excess Stormwater and operation of an interim Excess Stormwater management system in compliance with the following requirements and containing the following information:
 - The regulations at 40 C.F.R. Part 265, Subpart J and Subpart I, except §§ 265. 197(c) and 265.200 and the provisions of § 265.192 to the extent that they require reviews, inspections, and/or certifications by an independent qualified professional engineer or an independent qualified installation inspector provided that these same reviews, inspections, and/or certifications are performed by Respondent's staff or consultants who are qualified, registered professional engineers or, where and as allowed by the provisions of § 265.192, qualified installation inspectors.
 - ii. Clearly mark and make visible for inspection the date upon which each
 period of accumulation begins on each container and tank;
 - iii. Clearly label or mark each container and tank used to accumulate the Excess Stormwater with the words "Contains Contaminated"

The Drinking Water Sampling and Alternate Water Supply Work Plan shall describe tasks necessary

and include a schedule for the initial sampling and periodic re-sampling of every water supply well to

the north of the Facility in the area bounded between 67th Avenue NE and the western edge of

- b. Analyses of samples of drinking water wells collected during the initial sampling shall include, at minimum, chlorinated phenols (PCP and tetrachlorophenol). The scope, frequency and parameters of the periodic re-sampling (any sampling after the initial sampling) of the wells it area defined in Paragraph 51.a. above is to be determined by EPA based upon the initial data and the results of the Site Investigation as it is developed, or based upon the provision of alternate water supply to the well users. At a minimum, the Drinking Water Sampling and Alternate Water Supply Work Plan shall include the procedures necessary for collecting and analyzing unfiltered, untreated samples of each well included in the area defined in Paragraph 51.a. above, and any other additional wells later determined by EPA to be included in the periodic sampling effort, for chlorinated phenols (PCP and tetrachlorophenol) no less than semi-annually.
- c. Validated sample results shall be provided to all well users, with a copy to EPA's Project Manager simultaneously, as soon as possible, but no later than thirty (30) days from the date of sample collection. A summary of the results shall also be included in the periodic reports to EPA under Section XI (Periodic Reporting).
- d. In the event that PCP is detected in any well, the contaminated well shall be sampled no less than quarterly, unless otherwise determined by EPA.
 - e. The Drinking Water Sampling and Alternate Water Supply Work Plan shall

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describe tasks necessary and include 1) a schedule for provision of alternate drinking water (such as bottled water) to all of the users of every well contaminated with PCP at detectable levels; 2) full replacement of water used for any purpose (a "whole house" safe water supply for the residence or other building or location) for any well at which PCP exceeds 1.0 µg/L; and 3) description of other response actions that may be appropriate (e.g. shutting off water to public drinking fountain).

f. In the event that provision of alternate water supply is required under this Paragrap 51., Respondent shall also document its acquisition and the provision of alternate water and provide that documentation to EPA as part of its monthly reporting obligation under Section XI (Periodic Reporting) of this Order. For example, if Respondent purchases bottled water, Respondent shall provide to EPA all purchase receipts and/or invoices showing how much bottled water was purchased and Respondent's expenditures for bottled water during the period covered by the report.

g. In the event that analysis of groundwater samples collected from any well available for human consumption are contaminated with PCP above 1 µg/L (ppb), Respondent shall provide signs that may be posted at these locations by the property owner within seven (7) days of the date that Respondent obtains validated sample results. Respondent shall provide a sign for each well, water tap, spigot, water hydrant, public toilet, water cooler, and any other location where water may be obtained for human consumption. The signs to be posted shall be at least six (6) by 12 (twelve) inches, and shall be made of weatherproof material in white or brightly colored background with large, clearly contrasting lettering. The signs shall state in English or any other language specified or requested by the well user(s):

"Warning: This water is contaminated and unsafe for consumption. Do not drink."

h. Provision of alternate water, and sampling and analysis of each well required to be sampled (as adjusted by EPA as described in Paragraph 51. b. above) shall continue until no PCP is detected in any well continuously for a two year period. If PCP continues to be detected in any well, then Respondent must comply with the requirements of Paragraph 51. a. through g. for all wells required to be sampled until the Corrective Measures Implementation Report is approved by EPA or until determined by EPA to be no longer necessary.

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i. The Drinking Water Sampling and Alternate Water Supply Work Plan shall also include a schedule for all activities, including the submission of a Drinking Water Sampling and Alternate Water Supply Report. The Drinking Water Sampling and Alternate Water Supply Report shall be submitted thirty (30) days after the submission of the Corrective Measures Implementation Report, unless otherwise specified by EPA. The contents of the Drinking Water Sampling and Alternate Water Supply Report shall be proposed in the Drinking Water Sampling and Alternate Water Supply Work Plan, but at minimum shall document Respondent's compliance with the requirements set forth in this Order.

52. Site Investigation:

- a. Within forty-five (45) days of the effective date of this Order Respondent shall submit, for EPA review and approval a Site Investigation Work Plan, as more fully described in Attachment B. The Site Investigation Work Plan must meet the objectives and general requirements set forth in Attachment A and shall be developed in accordance with Attachment B. The Site Investigation Work Plan shall include provisions for determining the nature and extent of contamination in all media at the Site, and a schedule for all activities and Submittals.
- b. The Site Investigation Work Plan shall include a conceptual Site model in accordance with Attachment G.
- c. The Site Investigation Work Plan shall include a Sampling and Analysis and Data Management Plan to document all sampling, monitoring, analytical procedures. This Sampling and Analysis and Data Management Plan shall be developed to ensure that all information, data, and resulting decisions are technically sound, statistically valid and properly documented. See Attachment C.
- d. The results of the Site Investigation shall be submitted for EPA review and approval in a Site Investigation Report to be submitted in accordance with the schedule contained in the Site Investigation Work Plan.
- e. EPA acknowledges that Respondent has previously collected information and that may be appropriate for inclusion in the Work required by this Paragraph. This information and

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valid data previously collected by Respondent may be included in the Work required by this Order, subject to review and approval by EPA.

53. Corrective Measures Study:

- a. Within sixty (60) days after Respondent receives notice of EPA's approval of the final Site Investigation Report, Respondent shall submit a Draft Corrective Measures Study ("CMS") Report to EPA. The Draft CMS Report shall identify, evaluate and recommend alternative Correctiv Measures to address the releases that have been identified at the Site and shall be developed in accordance with Attachment D and be subject to EPA review and approval.
- b. After EPA issues its approval or modification and approval of the Draft CMS Report, EPA will provide the public with an opportunity to submit written and/or oral comments and an opportunity for a public meeting regarding EPA's proposed cleanup and performance standards, the Draft CMS Report, and EPA's justification for choosing the Corrective Measures EPA selects (the "Statement of Basis").
- c. Following the public comment period, EPA may direct Respondent to finalize the CMS Report incorporating comments received from EPA and require Respondent to implement the recommended Corrective Measures contained in the EPA-approved Corrective Measures Study, or require Respondent to perform additional Corrective Measures studies. Within thirty (30) days of receipt of EPA's notice directing Respondent to finalize the CMS Report, Respondent shall submit a Final CMS Report.
- d. EPA will review and approve the Final CMS Report. Upon approval or modification and approval of the Final CMS Report, EPA will notify Respondent of the final cleanup standards, final performance standards, and approved Corrective Measures.

54. Corrective Measures Implementation:

a. Within sixty (60) days after Respondent's receipt of written notification of EPA's approval or modification and approval of the Final CMS Report and selection of the Corrective Measures, Respondent shall submit, for EPA review and approval, a Corrective Measures Implementation ("CMI") Plan. The CMI Plan and other CMI requirements shall be prepared in

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accordance with Attachment E and shall cover the design, construction, operation, maintenance and monitoring of the performance of the Corrective Measures selected by EPA to protect human health and the environment and shall include a schedule for all activities, including Submittals.

- b. Notwithstanding any other provision in this Order, the Parties agree that if conditions contained in Paragraph 54.c. below are met and Respondent does not want to implement the final Corrective Measure selected by EPA under consent, Respondent may withdraw its consent to implement said Corrective Measure. To be effective, such withdrawal of consent must be in writing, signed by the company signatory to this Order, and received by the EPA Office of Waste and Chemicals Management Director no later than fifteen (15) Business days from receipt of the final dispute decision by EPA.
- c. Respondent's right to withdraw its consent is limited to implementation of the Corrective Measure selected by EPA only, and such right to withdraw shall not accrue until: (1) FPA has selected a final Corrective Measure as provided in this Order; (2) and EPA issues a final decil under the dispute resolution procedures contained in Section XVII. Nothing in this Section shall affect or diminish Respondent's consent to any other provision of this Order, including its obligations hereunder to conduct Interim Measures, an RFI, a CMS, additional work as provided in Section XXV related to matters other than the Corrective Measures Implementation, or issuance of stipulated penalties as provided for in Section XVIII.
- d. As provided in Section XX (Reservation of Rights), EPA retains all authorities it has under RCRA and CERCLA to enforce implementation of the Corrective Measure or conduct response actions related to the Facility, including in the event that Respondent exercises its right to withdraw its consent to implement the Corrective Measures as provided in this Section.

VIII. IMPLEMENTATION OF ALL REQUIRED WORK

55. Except as indicated in this Paragraph, all Work undertaken pursuant to this Order shall be performed in accordance with: the provisions of this Order, including the attached Scopes of Work, and any EPA-approved deliverables and Submittals; RCRA and other applicable laws and their implementing regulations; and applicable EPA guidance documents. The Excess Stormwater

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Management required by this Order may be conducted for the period of time specified in Paragraph 50.b., notwithstanding the applicable provisions of RCRA, provided that it is conducted in accordance with the EPA-approved Excess Stormwater Management Work Plan. This provision only applies to that Excess Stormwater that is collected and managed in accordance with this Order. All other stormwater at the Facility is subject to all applicable legal requirements.

- 56. Each Work Plan shall include a schedule. After EPA approval of a Work Plan,
 Respondent shall commence Work and implement the Work Plan in accordance with the schedule
 and provisions approved by EPA.
- 57. Compliance with OSHA requirements: Each Work Plan shall be accompanied by a Healt and Safety Plan to be implemented during any Work performed under this Order and that shall be consistent with applicable Occupational Safety and Health Administration (OSHA) regulations. Respondent may incorporate by reference any previously submitted Health and Safety Plan to meet this requirement in any Work Plan submitted after the initial Work Plan if the OSHA requirements are met. All Work under approved Work Plans shall be consistent with applicable OSHA regulations and state and local regulations.
- 58. Any deviations from an approved Work Plan must be approved by EPA prior to implementation; must be documented, including reasons for the deviations; and must be reported in the applicable reports, including progress reports.
- 59. Oral advice, suggestions, or comments given by EPA representatives will not constitute an official approval, nor shall any oral approval or oral assurance of approval be considered binding.

IX. <u>INTERIM MEASURES/STABILIZATION</u>

- 60. The Respondent shall evaluate existing data and new data as it becomes available and assess the need for and opportunity for Interim Measures through the duration of this Order. Interim Measures shall be used whenever possible to achieve the stabilization goals of controlling or abating immediate threats to human health and/or the environment, and to prevent or minimize the spread of contaminants while long-term Corrective Measures alternatives are being evaluated.
 - 61. In the event Respondent identifies an immediate threat to human health or the

62. If EPA identifies an immediate or potential threat to human health and/or the environment, or determines that Interim Measures are necessary to further the achievement of stabilization goals as identified in Paragraph 60, EPA will notify Respondent in writing. Within twenty (20) days (or by such other date as may be agreed to by the Parties) of receiving EPA's written notification, Respondent shall submit to EPA an Interim Measures Work Plan that identifies appropriate Interim Measures which will mitigate the threat. If EPA determines that immediate action is required, the EPA Project Manager may require Respondent to act prior to Respondent's submission of an Interim Measures Work Plan. Such requirement shall be set forth in EPA's written notification. The Interim Measures Work Plan and activities conducted pursuant to this Order are subject to EPA review and approval. The Interim Measures Work Plan shall include the following sections:

- a. Interim Measures Description and Objectives
- b. Public Involvement Plan
- c. Data Collection Quality Assurance
- d. Data Management
- e. Design Plans and Specifications
- f. Operation and Maintenance Plan

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68. Respondent shall monitor to ensure that high quality data is obtained by its consultant or contract laboratories. Respondent shall ensure that laboratories used by Respondent for analysis perform such analysis according to the latest approved edition of "Test Methods for Evaluating Solid Waste (SW-846)", or other methods deemed satisfactory to EPA. If methods other than EPA method are to be used, Respondent shall specify all such protocols in the applicable Work Plan. EPA may reject any data that does not meet the requirements of the approved Work Plan and EPA analytical methods and may require resampling and additional analysis.

- 69. Respondent shall ensure that all laboratories it uses for analyses participate in a quality assurance/quality control program equivalent to that which is followed by EPA. Respondent shall upon request by EPA, make arrangements for EPA to conduct a performance and quality assurance/quality control audit of the laboratories chosen by Respondent before, during, or after sample analyses. Upon request by EPA, Respondent shall have its laboratories perform analyses samples provided by EPA to demonstrate laboratory performance. If the audit reveals deficiencies in a laboratory's performance or quality assurance/quality control, Respondent shall submit a plan to address the deficiencies and EPA may require resampling and additional analysis.
- 70. Respondent shall notify EPA, in writing, at least ten (10) days before engaging in any field activities, such as well drilling, installation of equipment, or sampling. If the time or date for the field activity changes after the required notification has been given to EPA, Respondent must notify EPA of the change as soon as Respondent becomes aware of the change, but in no event later than twenty-four (24) hours before the field activity is scheduled to occur. If Respondent believes it must commence emergency field activities without delay, Respondent may seek emergency telephone authorization from the EPA Project Manager or, if the EPA Project Manager is unavailable, her Unit Manager (Jamie Sikorski at (206) 553-5153) to commence such activities immediately. At the request of EPA, Respondent shall provide or allow EPA to take split samples or duplicate samples of all samples collected by Respondent pursuant to this Order. Similarly, at the request of Respondent EPA shall allow Respondent or its authorized representatives to take split or duplicate samples of all

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XI. PERIODIC REPORTING

71. Progress Reports: Respondent shall submit a written progress report to EPA concerning actions undertaken pursuant to this Order on the 15th of every month after the effective date of this Order until termination of this Order, unless otherwise directed by the EPA Project Manager. These reports shall describe all significant developments during the preceding period, including the actions performed and any problems encountered for all Work required by this Order, and the developments anticipated during the next reporting period including a schedule of actions to be performed, anticipated problems, and planned resolutions of past or anticipated problems. In addition, these reports shall include all information specified in this Order for inclusion in the periodic progress reports, including but not limited to the results of all sampling or tests and all other data generated by Respondent or its Contractors, or on Respondent's behalf received during the reporting period.

XII. EPA APPROVAL OF PLANS AND OTHER SUBMITTALS

- 72. After review of any plan, report, or other item which is required to be submitted for approval pursuant to this Order, EPA, shall: (a) approve the Submittal; (b) approve the Submittal upon specified conditions; (c) modify the Submittal to cure the deficiencies; (d) disapprove, in whole or in part, the Submittal, directing that the Respondent modify the Submittal; or (e) any combination of the above. EPA may also require approval for the periodic progress reports required by Section > (Periodic Reporting) and exercise the process set forth in this Section in the event that EPA determines that such action is necessary.
- 73. Upon receipt of approval, approval upon conditions, or modification by EPA, pursuant to Paragraph 72.(a), (b), or (c), Respondent shall proceed to take any action required by the plan, report or other item, as approved or modified by EPA subject only to its right to invoke the Dispute Resolution procedures set forth in Section XVII (Dispute Resolution) with respect to the modifications or conditions made by EPA.
- 74. a. Upon receipt of a notice of disapproval pursuant to Paragraph 72.(d), for the Exce Stormwater Management and the Drinking Water Sampling and Alternate Water Supply Submittals,

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Respondent shall, within fifteen (15) days or such longer time as specified by EPA in such notice, correct the deficiencies in accordance with EPA's comments and directions and resubmit the plan, report, or other item for approval. Upon receipt of a notice of disapproval pursuant to Paragraph 72.(d), for any other Submittal, Respondent shall, within thirty (30) days or such longer time as specified by EPA in such notice, correct the deficiencies in accordance with EPA's comments and directions and resubmit the plan, report, or other item for approval. Any stipulated penalties applicable to the Submittal, as provided in Section XVIII (Stipulated and Statutory Penalties), shall continue to accrue during the period of time that the Respondent is given to correct the deficiencies, except in the case of the initial submission of: 1) the Site Investigation Work Plan; 2) the comprehensive stand alone data document described in Paragraph C. of Attachment B; and, 3) the stand alone data document addendum described in Paragraph C. of Attachment B.

b. Notwithstanding the receipt of a notice of disapproval pursuant to Paragraph 72.(disapproval pursuant to

75. In the event that a resubmitted plan, report, or other item, or portion thereof, is disapproved by EPA, EPA may again require the Respondent to correct the deficiencies, in accordance with the preceding Paragraphs. EPA also retains the right to modify or develop the plan, report, or other item. Respondent shall implement any such plan, report, or item as modified or developed by EPA, subject only to its right to invoke the procedures set forth in Section XVII (Dispute Resolution).

76. If upon resubmission, a plan, report, or item is disapproved or modified by EPA,
Respondent shall be deemed to have failed to submit such plan, report, or item timely and adequately
unless the Respondent invokes the dispute resolution procedures set forth in Section XVII (Dispute
Resolution) and EPA's action is overturned pursuant to that Section. The provisions of Section >
(Dispute Resolution) and Section XVIII (Stipulated and Statutory Penalties) shall govern the

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implementation of the plan, report or item, and accrual and payment of any stipulated penalties duri Dispute Resolution. If EPA's disapproval or modification is upheld, stipulated penalties shall accrue for such Violation from the date on which the Submittal was originally required, as provided in Section XVIII (Stipulated and Statutory Penalties).

77. All plans, reports, and other items required to be submitted to EPA under this Order sha 6 upon approval or modification by EPA, be enforceable under this Order. In the event EPA approves or modifies a portion of a plan, report, or other item required to be submitted to EPA under this Order, the approved or modified portion shall be enforceable under this Order.

XIII. ACCESS TO PROPERTY

78. Respondent shall provide access at reasonable times to the Facility and to all records and documentation in its possession or control, including those records and documents in the possession or control of Respondent's Contractors and employees, related to the conditions at the Site and the actions conducted pursuant to this Order for the sole purpose of the oversight, implementation, and enforcement of this Order. Respondent shall use its best efforts to gain access to areas owned or in the possession of someone other than Respondent, as necessary to implement this Order, as describe in Paragraph 79. Such access shall be provided to EPA employees, contractors, agents, consultants, designers, representatives, and State of Washington representatives. These individuals shall be permitted to move freely at the Facility and appropriate off-site areas in order to conduct actions which EPA determines to be necessary. These individuals shall notify Respondent of their presence on the Facility by presenting their credentials, logging in and out at the plant office when entering or leaving the Facility, and shall allow Respondent's representative to accompany them. Respondent's representative will not impede the free movement of individuals on the Facility. Within fifteen (15) Business days of Respondent's execution of the Order. Respondent shall send to EPA a copy of its safety regulations for the Facility. EPA shall acknowledge in writing receipt of Respondent's safety regulations.

79. Where action under this Order is to be performed in areas owned by, or in possession of, someone other than Respondent, Respondent shall use its best efforts to obtain all necessary access

- 81. Nothing in this Section limits or otherwise affects EPA's right of access and entry pursuant to applicable law, including but not limited to RCRA and CERCLA.
- 82. Nothing in this Section shall be construed to limit or otherwise affect Respondent's liability and obligation to perform Corrective Measures including Corrective Measures beyond the Facility boundary, notwithstanding the lack of access, unless the lack of access is determined by EPA to be a Force Majeure in accordance with Section XIX (Force Majeure).

XIV. RECORD RETENTION, DOCUMENTATION AND AVAILABILITY OF INFORMATION

83. Respondent shall preserve all documents and information relating to Work performed under this Order, or relating to any Solid Waste or Hazardous Waste found at the Site, for six (6) years following completion of the actions required by this Order. At the end of this six (6) year

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EPA that such documents and information are available to EPA for inspection, and upon request, shall provide the originals or copies of such documents and information to EPA. Such written notification shall reference the effective date, caption, and docket number of this Order and shall be addressed to the Director, Office of Waste and Chemicals Management, U.S. Environmental Protection Agency, Region 10. In addition, Respondent shall provide documents and information retained under this Section at any time before expiration of the six (6) year period at the written request of EPA.

- 84. Respondent further agrees that within thirty (30) days of retaining or employing any ager. consultant, or Contractor for the purpose of carrying out the terms of this Order, Respondent shall enter into an agreement with any such agent, consultant, or Contractor whereby such agent, consultant, or Contractor will be required to provide Respondent a copy of all documents produced pursuant to this Order.
- 85. All documents pertaining to this Order shall be stored by the Respondent in a centralized location at the Facility to facilitate access by EPA or its representatives.
- 86. Respondent may assert a business confidentiality claim pursuant to 40 C.F.R. § 2.203(b) with respect to part or all of any information submitted to EPA pursuant to this Order. Any assertior of confidentiality must be accompanied by information that satisfies the items listed in 40 C.F.R. § 2.204(e)(4) or such claim shall be deemed waived. Analytical and other data shall not be claimed as confidential by the Respondent. EPA shall disclose information covered by a business confidentiality claim only to the extent permitted by, and by means of, the procedures set forth at 40 C.F.R. Part 2, Subpart B. If no such claim accompanies the information when it is received by EPA, EPA may make it available to the public without further notice to Respondent. Respondent shall maintain a running log of privileged documents on a document-by-document basis, containing the date, authors, addressees, subject, the privilege or grounds claimed (e.g., attorney work product, attorney-client), and the factual basis for assertion of the privilege. Respondent shall keep the "privilege log" on file and available for inspection. EPA may at any time challenge claims of

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XV. NOTIFICATION AND DOCUMENT CERTIFICATION

- 87. Unless otherwise specified, all reports, correspondence, approvals, disapprovals, notices, or other Submittals relating to or required under this Order shall be in writing and shall be sent to the EPA's Project Manager as specified in Paragraph 49.d. above. Reports, correspondence, notices or other Submittals shall be delivered by hand, placed in overnight courier service, or sent by telefax with complete receipt verified by EPA's Project Manager or if she is not available, then her manager, Jamie Sikorski, and followed by a hard copy. Deadlines for Respondent's Submittals shall run from the date Respondent actually received the triggering notice from EPA.
- 88. With regard to submissions of plans, reports or other documents by a specified time, EPA must be in receipt of the document by the time specified in this Order for Respondent to be in compliance with this Order.
- 89. Any report or other document submitted by Respondent pursuant to this Order which makes any representation concerning Respondent's compliance or noncompliance with any requirement of this Order shall be certified by a responsible corporate officer of Respondent. A responsible corporate officer means: a president, secretary, treasurer, or vice-president of the limited partnership in charge of a principal business function, or any other person who performs similar policy or decision-making functions for the limited partnership.
 - 90. The certification required by Paragraph 89. above, shall be in the following form:

"I certify that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to evaluate the information submitted. I certify that the information contained in or accompanying this submittal is true, accurate, and complete. As to those identified portion(s) of this submittal for which I cannot personally verify the accuracy, I certify that this submittal and all attachments were prepared in accordance with procedures designed to assure that qualified personnel properly gathered and evaluated the information submitted. Based on my inquiry of the person or persons who manage the system, or those directly responsible for gathering the information, or the immediate supervisor of such person(s), the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations."

signature:	 ***
Name:	

	·		
1	Title:		
2	Date:		
3	XVI. COMPLIANCE WITH OTHER LAWS		
4	91. Except as specified in Section VIII (Implementation of All Work Required), Responden		
5	shall perform all actions required pursuant to this Order in accordance with all applicable local, state		
6	and federal laws and regulations. Respondent shall obtain or cause its representatives to obtain all		
7	permits and approvals necessary under such laws and regulations.		
8	XVII. <u>DISPUTE RESOLUTION</u>		
9	92. Unless otherwise expressly provided for in this Order, the dispute resolution procedures		
10	of this Section shall be the exclusive mechanism for resolving disputes arising under this Order.		
11	However, the procedures set forth in this Section shall not apply to actions by EPA to enforce		
12	obligations of Respondent that have not been disputed in accordance with this Section. The Parties		
13	this Order shall attempt to resolve, expeditiously and informally, any disagreements concerning this		
14	Order. If the Respondent objects to any EPA action taken pursuant to this Order, Respondent shall		
15	notify EPA, in writing, of its objections within ten (10) Business days of the date Respondent		
16	received notice of EPA's action to which it is objecting. Respondent's notification in writing of its		
17	objections shall be the only action that establishes that a dispute exists for purposes of this Section.		
18	Any dispute arising under this Order shall first be subject to informal negotiations between the		
19	Parties. The period for informal negotiations shall not exceed twenty (20) Business days from the		
20	date of written notification to EPA, unless extended by EPA. The dispute shall be considered to hav		
21	arisen when EPA receives written notice of Respondent's objections.		
22	93. In the event that the Parties cannot resolve a dispute by informal negotiations, then the		
23	position advanced by EPA shall be binding unless, within five (5) Business days after the conclusion		
24	of the informal negotiation period, Respondent invokes the formal dispute resolution procedures of		
25	this Section by serving on EPA a written Statement of Position on the matter in dispute, including, b		
26	not limited to, any factual data, analysis or opinion supporting that position and any supporting		
27	documentation relied upon by Respondent.		

ADMINISTRATIVE ORDER ON CONSENT FOR J.H. BAXTER & CO. - Page 33

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94. If Respondent fails to follow any of the requirements contained in this Section, then it shall have waived its right to avail itself of the dispute resolution provisions in this Order.

95. EPA may also serve on Respondent its Statement of Position, including, but not limited to, any factual data, analysis, or opinion supporting that position and any supporting documentation relied upon by EPA. An administrative record of the dispute will be maintained by EPA and will contain all statements of position, including supporting documentation, submitted pursuant to this Section.

96. If the Parties reach agreement on the dispute at any stage, the agreement shall be set forth in writing, and shall, upon signature of both Parties, be incorporated into and become an enforceable part of this Order.

97. The Parties will have twenty-eight (28) days after EPA's receipt of Respondent's Statement of Position, or such longer period of time as agreed to by both Parties, to reach an agreement. If no agreement is reached, EPA's Director of the Office of Waste and Chemicals Management will issue a written decision on the dispute at some time after the impasse. The decision of EPA shall be incorporated into and become an enforceable part of this Order and shall no longer be subject to dispute. Following resolution of the dispute, as provided by this Section, Respondent shall fulfill the requirement that was the subject of the dispute in accordance with the agreement reached or with EPA's decision, whichever occurs.

98. Except as provided in Section XVIII (Stipulated and Statutory Penalties), the existence of a dispute and EPA's consideration of matters placed in dispute shall not excuse, toll, or suspend any compliance obligation or deadline required pursuant to this Order during the pendency of the dispute resolution process except as agreed by EPA in writing.

XVIII. STIPULATED AND STATUTORY PENALTIES

99. Respondent shall be liable for stipulated penalties in the amounts set forth below any time Respondent fails to comply with any requirement of this Order, unless a Force Majeure has occurred as defined in Section XIX (Force Majeure) and EPA has approved the extension of a deadline as required by Section XIX (Force Majeure). Compliance by Respondent shall include completion of an

1	activity or any matter under this Order in a manner acceptable to EPA, and within the specified time		
2	schedules in and approved under this Order.		
3	a. For failure to submit to EPA any Submittal (except the initial submission of: 1) th		
4	Site Investigation Work Plan required in Paragraph 52., 2) the comprehensive stand alone data		
5	document described in Paragraph C. of Attachment B; and, 3) the stand alone data document		
6	addendum described in Paragraph C. of Attachment B.; and any progress reports required in Section		
7	XI (Periodic Reporting)) required by this Order, including the Attachments:		
8	i. \$ 500 per day for the first through tenth days of noncompliance;		
9	ii. \$1,250 per day for the eleventh through twenty-first days of noncompliance		
10	iii. \$2,500 per day for the twenty-second day and each succeeding day of		
11	noncompliance thereafter.		
12	b. For failure to submit a progress report required in Section XI (Periodic Reporting		
13	as required:		
14	i. \$250 per day for the first through tenth days of noncompliance;		
15	ii. \$500 per day for the eleventh through twenty-first days of noncompliance;		
16	iii. \$1,000 per day for the twenty-second day and each succeeding day of		
17	noncompliance thereafter.		
18	c. For failure to commence, perform, and/or complete the Work specified in any Wo		
19	Plan submitted pursuant to this Order, as required:		
20	i. \$1,000 per day for the first through tenth days of noncompliance;		
21	ii. \$1,750 per day for the eleventh through twenty-first days of noncompliance		
22	iii: \$2,500 per day for the twenty-second day and each succeeding day of		
23	noncompliance thereafter.		
24	d. For failure to comply with any other provision of this Order:		
25	i. \$ 500 per day for the first through tenth days of noncompliance;		
26	ii. \$1,250 per day for the eleventh through twenty-first days of noncompliance		
27	iii. \$2,500 per day for the twenty-second day and each succeeding day of		

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100. Penalties shall begin to accrue on the day after the complete performance is due or the day a Violation occurs, and shall continue to accrue through the final day of correction of the Violation or completion of the activity. Stipulated penalties shall not accrue, however, (1) with respect to a deficient Submittal of the initial Site Investigation Work Plan, the initial comprehensive stand alone data document and the initial stand alone data document addendum (the latter two are described in Paragraph C. of Attachment B); (2) with respect to a deficient Submittal under Section XII (EPA Approval of Plans and Other Submittals), during the period, if any, beginning on the thirtyfirst (31st) day after EPA's receipt of such Submittal until the date that EPA notifies Respondent of any deficiency; (3) with respect to a decision by the Director of the Office of Waste and Chemicals Management, under Paragraph 97. of Section XVII (Dispute Resolution), during the period, if any, beginning on the twenty-first (21st) day after the date that EPA receives Respondent's Statement of Position until the date that the Director issues a final decision regarding such dispute; (4) with res to the Corrective Measures Implementation in the event that Respondent exercises its right to withdraw its consent to implement the selected Corrective Measures in accordance with Paragraphs 54.b. through 54.d.; or (5) with regard to disputed claims under the Trust Agreement as provided for in Paragraph 132.

101. Penalties shall continue to accrue as provided in Paragraph 100. during any dispute resolution period.

102. Nothing herein shall prevent the simultaneous accrual of separate stipulated penalties for separate Violations of this Order, even where those Violations concern the same event (e.g., submission of a Work Plan that is late and of unacceptable quality). Penalties shall continue to accrue regardless of whether EPA has notified the Respondent of a Violation.

103. All penalties owed to the United States under this Section shall be due and payable within thirty (30) days of the Respondent's receipt from EPA of a written demand for payment of the penalties, unless Respondent invokes the dispute resolution procedures under Section XVII (Dispondential), in which case payment shall be made within thirty (30) days after the date of agreement

FOR J.H. BAXTER & CO. - Page 37

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- 109. No payments under this Section shall be deducted for federal tax purposes.
- 110. Notwithstanding any other provision of this Section, EPA may, in its unreviewable discretion, waive any portion of stipulated penalties that have accrued pursuant to this Order.
- 111. Violation of any provision of this Order may subject Respondent to civil penalties of up to seven thousand five hundred dollars (\$ 7,500.00) per Violation per day, as provided in Section 7003(b) of RCRA, 42 U.S.C. § 6973(b), provided, however, that in the event that stipulated penalties are assessed for a Violation, then any amount of statutory penalties sought by EPA for that Violation will be reduced by the amount of the stipulated penalties already paid by Respondent for that Violation. Should Respondent violate this Order or any portion hereof, EPA may carry out the required actions unilaterally, pursuant to Section 104 of CERCLA, 42 U.S.C. § 9604, or other applicable authorities, and/or may seek judicial enforcement of this Order pursuant to Section 7003 of RCRA, 42 U.S.C. § 6973.

XIX. FORCE MAJEURE

112. Respondent agrees to perform all requirements under this Order within the time limits established under this Order, unless the performance is delayed by a Force Majeure. For purposes of this Order, a Force Majeure is defined as any event arising from causes beyond the control of Respondent, including but not limited to its Contractors, that delays or prevents performance of any obligation under this Order despite Respondent's best efforts to fulfill the obligation. Force Majeure does not include financial inability to complete the Work or increased cost of performance or any changes in Respondent's business or economic circumstances. Force Majeure may include the failure to obtain the necessary permits to conduct the Work within the time-frames required, but only if the such failure is beyond the control of the Respondent, including but not limited to its Contractors, and is despite Respondent's best efforts to fulfill the obligation. Force Majeure may also include the failure to obtain access, but only if such failure is beyond the control of the Respondent, including but not limited to its Contractors, and is despite Respondent's best efforts as described in Paragraph 79.

113. Respondent shall notify EPA orally within forty-eight (48) hours, and in writing with five (5) Business days after Respondent becomes or should have become aware of the event that

114. If EPA determines that a delay in performance or anticipated delay of a requirement under this Order is or was attributable to a Force Majeure, the time period for performance of that requirement will be extended as deemed necessary by EPA. If EPA determines that the delay or anticipated delay has been or will be caused by a Force Majeure, EPA will notify Respondent, in writing, of the length of the extension, if any, for performance of such obligations affected by the Force Majeure. Any such extensions shall not alter Respondent's obligation to perform or complete other tasks required by the Order which are not directly affected by the Force Majeure.

115. If EPA disagrees with Respondent's assertion of a Force Majeure, EPA will provide notice of such disagreement in writing. If EPA provides such notice, Respondent may elect to invoke the dispute resolution provision, and shall follow the time frames set forth in Section XVII (Dispute Resolution). In any such proceeding, Respondent shall have the burden of demonstrating by a preponderance of the evidence that the delay or anticipated delay has been or will be caused by a Force Majeure, that the duration of the delay or the extension sought was or will be warranted under the circumstances, that best efforts were exercised to avoid and mitigate the effects of the delay, and that Respondent complied with the requirements of this Section. If Respondent satisfies this burden, the time for performance of such obligation will be extended by EPA for such time as is necessary to complete such obligation as determined by EPA.

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XX. RESERVATION OF RIGHTS

116. Notwithstanding any other provisions of this Order, the United States retains all of its authority, including but not limited to information gathering and inspection authorities and rights, and the right to bring enforcement actions under RCRA, CERCLA, and any other applicable statutes or regulations.

117. Except as specifically provided in this Order, nothing herein shall limit the power and authority of EPA or the United States to take, direct, or order all actions necessary to protect public health, welfare, or the environment or to prevent, abate, or minimize an actual or threatened release o hazardous substances, pollutants, or contaminants, or Hazardous or Solid Waste on, at, or from the Site. Further, nothing herein shall prevent EPA from seeking legal or equitable relief to enforce the terms of this Order, from taking other legal or equitable action as it deems appropriate and necessary, or from requiring the Respondent in the future to perform additional activities pursuant to RCRA, CERCLA or any other applicable law.

118. EPA reserves all of its statutory and regulatory powers; authorities, rights, and remedies both legal and equitable, which may pertain to Respondent's failure to comply with any of the requirements of this Order, including without limitation the assessment of penalties under Section 7003 of RCRA, 42 U.S.C. § 6973. This Order shall not be construed as a covenant not to sue, releas waiver, or limitation of any rights, remedies, powers, and/or authorities, civil or criminal, which EPA has under RCRA, CERCLA, or any other statutory, regulatory, or common law authority of the United States.

121. EPA reserves the right to perform any portion of the Work consented to herein or any additional Site characterization, feasibility study, and remedial work as it deems necessary to protect human health and/or the environment. EPA may exercise its authority under CERCLA to undertake response actions at any time; if it does, EPA will attempt to provide Respondent notice before performing such actions. In any event, EPA reserves its right to seek reimbursement from Respondent for costs incurred by the United States. Notwithstanding compliance with the terms this Order, Respondent is not released from liability, if any, for the costs of any response actions taker

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122. If EPA determines that activities in compliance or noncompliance with this Order have caused or may cause a release of Hazardous Waste or Hazardous Constituents, or a threat to human health and/or the environment, or that Respondent is not capable of undertaking any of the Work ordered, EPA may order Respondent to stop further implementation of this Order for such period of time as EPA determines may be needed to abate any such release or threat and/or to undertake any action which EPA determines is necessary to abate such release or threat.

123. This Order is not intended to be nor shall it be construed to be a permit. The Parties acknowledge and agree that EPA's approval of any Work Plan does not constitute a warranty or representation that the Work Plans will achieve the required cleanup or performance standards. Compliance by Respondent with the terms of this Order shall not relieve Respondent of its obligations to comply with RCRA or any other applicable local, State, or federal laws and regulation except as provided in Paragraph 55.

124. By signing this Order and taking actions under this Order, the Respondent does not necessarily agree with EPA's Findings of Fact and Conclusions of Law. Furthermore, the participation of Respondent in this Order shall not be considered an admission of liability and is not admissible in evidence against Respondent in any judicial or administrative proceeding other than a proceeding by the United States, including EPA, to enforce this Order or a judgment relating to it. However, Respondent agrees not to contest the validity or terms of this Order, or the procedures underlying or relating to it in any action brought by the United States, including EPA, to enforce its terms.

125. Notwithstanding any other provision of this Order, no action or decision by EPA pursuant to this Order, including without limitation, decisions of the Regional Administrator, the Director of the Waste & Chemicals Management Office, or any authorized representative of EPA, shall constitute final agency action giving rise to any right of judicial review prior to EPA's initiation of a judicial action to enforce this Order, including an action for penalties or an action to compel Respondent's compliance with the terms and conditions of this Order.

126. In any subsequent administrative or judicial proceeding initiated by the United States for injunctive or other appropriate relief relating to the Facility, Respondent shall not assert, and may not maintain, any defense or claim based upon the principles of waiver, res judicata, collateral estoppel, issue preclusion, claim-splitting, or other defenses based upon any contention that the claims raised by the United States in the subsequent proceeding were or should have been raised in the present matter.

XXI. OTHER CLAIMS

127. By issuance of this Order, the United States and EPA assume no liability for injuries or damages to persons or property resulting from any acts or omissions of Respondent. The United States or EPA shall not be deemed a party to any contract entered into by the Respondent or its directors, officers, employees, agents, successors, representatives, assigns, Contractors, or consultants in carrying out actions pursuant to this Order.

128. Nothing in this Order constitutes a satisfaction or release from any claim or cause of action against the Respondent or any person not a party to this Order, for any liability such person may have under RCRA, CERCLA, other statutes, or the common law, including, but not limited to, any claims of the United States for costs, damages, and interest under Sections 106(a) and 107(a) of CERCLA, 42 U.S.C. §§ 9606(a) and 9607(a).

129. This Order does not constitute a preauthorization of funds under Section 111(a)(2) of CERCLA, 42 U.S.C. § 9611(a)(2). The Respondent(s) waive(s) any claim to payment under Sections 106(b), 111, and 112 of CERCLA, 42 U.S.C. §§ 9606(b), 9611, and 9612, against the United States or the Hazardous Substance Superfund arising out of any action performed under this Order.

XXII. <u>INDEMNIFICATION</u>

130. Respondent agrees to indemnify, save and hold harmless the United States, its officials, agents, Contractors, employees, and representatives from any and all claims or causes of action: (a) arising from, or on account of, acts or omissions of Respondent, Respondent's officers, heirs, directors, employees, agents, Contractors, receivers, trustees, successors or assigns, in carrying of actions pursuant to this Order; and (b) for damages or reimbursement arising from or on account of

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any contract, agreement, or arrangement between (any one or more of) Respondent, and any person for performance of work on or relating to the Site, including claims on account of construction delay. In addition, Respondent agrees to pay the United States all costs incurred by the United States, including litigation costs arising from or on account of claims made against the United States based on any of the acts or omissions referred to in the preceding sentence.

XXIII. INSURANCE

131. At least seven (7) days prior to commencing any on-Site Work under this Order, the Respondent shall secure, and shall maintain for the duration of this Order, comprehensive general liability insurance and automobile insurance with limits of \$ 3 million dollars, combined single limit. Within the same time period, the Respondent shall provide EPA with certificates of such insurance and a copy of each insurance policy. If the Respondent demonstrates by evidence satisfactory to EPA that its Contractor maintains insurance equivalent to that described above, or insurance covering som or all of the same risks but in an equal or lesser amount, then the Respondent need provide only that portion of the insurance described above which is not maintained by such Contractor.

XXIV. FINANCIAL ASSURANCE

- 132. Within thirty (30) days after the effective date of this Order, Respondent shall establish the financial assurance for the Drinking Water Sampling and Alternate Water Supply Plan, the Site Investigation, and the Corrective Measures Study in the form of the Trust Agreement attached to this Order as Attachment I. The initial deposit to the Trust Fund shall be five-hundred thousand dollars (\$500,000). Respondent shall make two additional payments into the Trust Fund within twelve and eighteen months, respectively, of the effective date of this Order of two-hundred and fifty thousand dollars (\$250,000) each.
- 133. Funds shall be withdrawn from the Trust to pay for Work required under this Order in accordance with the payment provisions in the Trust Agreement.
- 134. Within sixty (60) days of receiving approval of the final CMS Report, Respondent shall submit to EPA for review and approval a written cost estimate and proposed plan for financial assurance for the Corrective Measures Implementation Plan.

1200 Sixth Avenue

Seattle, Washington 98101

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U.S. Environmental Protection Agency, Region 10

XXV. MODIFICATION

- 139. This Order may only be modified by mutual agreement of EPA and Respondent. Any agreed modifications shall be in writing, be signed by both Parties, shall have as their effective date the date on which they are signed by EPA, and shall be incorporated into this Order.
- 140. Any requests for a compliance date modification or revision of an approved Work Plan requirement must be made in writing. Such requests must be timely and provide justification for any proposed compliance date modification or Work Plan revision. EPA has no obligation to approve such requests, but if it does so, such approval must be in writing. Any approved compliance date or Work Plan modification shall be incorporated by reference into this Order.
- 141. No informal advice, guidance, suggestion, or comment by EPA regarding reports, plans specifications, schedules, or any other writing submitted by the Respondent shall relieve the Respondent of its obligation to obtain such formal approval as may be required by this Order, and to comply with all requirements of this Order unless it is formally modified.

XXVI. <u>ADDITIONAL ACTION</u>

142. EPA may determine or Respondent may propose that certain tasks, including linvestigatory work, engineering evaluation, or procedure/methodology modifications, are necessary addition to or in lieu of the tasks included in any EPA-approved Work Plan when such additional work is necessary to meet the purposes set forth in Section IV (Statement of Purpose). EPA may determine that Respondent shall perform the additional work and EPA will specify, in writing, the basis for its determination that the additional work is necessary. Within five (5) days after the receip of such determination, Respondent shall have the opportunity to meet or confer with EPA to discuss the additional work. If required by EPA, Respondent shall submit for EPA approval a Work Plan for the additional work. Such Work Plan shall be submitted within thirty (30) days of receipt of EPA's determination that additional work is necessary, or according to an alternative schedule established b

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EPA. Upon approval of a Work Plan, Respondent shall implement it in accordance with the schedule and provisions contained therein:

XXVII. TERMINATION AND SATISFACTION

143. The provisions of this Order shall be deemed satisfied by Respondent on written notice from EPA that Respondent has demonstrated that all of the terms of this Order including any additional work as may be performed pursuant to Section XXVI (Additional Work) of this Order, have been completed to the satisfaction of EPA. Termination of this Order shall not, however, terminate Respondent's obligation to comply with Sections XIV (Record Retention, Documentation and Availability of Information), XX (Reservation of Rights), and XXII (Indemnification) of this Order.

XXVIII. PUBLIC COMMENT ON THIS ORDER

144. Final acceptance by EPA of this Order shall be subject to Section 7003(d) of RCRA, 42 U.S.C. § 6973(d), which requires EPA to provide notice, opportunity for a public meeting and a reasonable opportunity to comment on the proposed settlement prior to its final entry. After consideration of any comments submitted during a public comment period of not less than fifteen (15) days (may be extended by EPA) held pursuant to Section 7003(d) of RCRA, EPA may withhold consent to all or part of this Order if comments received disclose facts or considerations which indicate that this Order is inappropriate, improper, or inadequate. Otherwise, this Order shall become effective when EPA signs the Order.

XXIX. SEVERABILITY

145. If a court issues an order that invalidates any provision of this Order or finds that Respondent has sufficient cause not to comply with one or more provisions of this Order, Respondent shall remain bound to comply with all provisions of this Order not invalidated or determined to be subject to a sufficient cause defense by the court's order.

XXX. EFFECTIVE DATE

146. This Order shall be effective when EPA signs the Order after the public comment pe as specified in Section XXVIII (Public Comment on This Order) above. Within two (2) Business

1	days of signing the Order, EPA will provide Respondent with a copy of the signature page of the
2	Order signed by the Director of the Office of Waste & Chemicals Management by telefax.
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4	The undersigned representative of Respondent certifies that it is fully authorized to enter into the
5	terms and conditions of this Order and to bind the party it represents to this document.
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7	Agreed this 9th day of April , 2001.
8	$M \bigcirc$
9	By: Signature
10	Oightti off
11	Georgia Baxter Print Name
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13	<u>Executive Vice President</u> Title
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15	J.H. Baxter & Co. Company
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17	no Annil
18	It is so ORDERED and Agreed this 30 day of April , 2001.
19	COVIDA OFFICIAL
20	By: $\frac{\mathcal{C}(\mathcal{E})}{\mathcal{C}}$ Date: $\frac{\mathcal{C}(\mathcal{E})}{\mathcal{C}}$
21	Richard Albright Director, Office of Waste & Chemicals Management
22	Region 10, U.S. Environmental Protection Agency
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24	EFFECTIVE DATE: April 30, 2001
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